

Appendix B: ‘Audit Trail’ explaining the reasoning for each of the modifications proposed to the monitoring indicators

Indicator Number	Summary of Proposed Modifications to Indicator included in new Local Plan Appendix E (replacing Figure 4)	Justification for Proposed Modifications	Equivalent Cambridge Local Plan Policy
Indicator M1	Amend indicator related to the housing trajectory to specifically refer to five year supply calculations, and add targets, data sources, triggers and actions, and reflect the joint approach to the Greater Cambridge housing trajectory.	<p>Addition of targets, data sources, triggers and actions to make the monitoring indicator SMART.</p> <p>The modifications proposed ensure that the indicator, targets and triggers are consistent (where possible) across both the Cambridge and South Cambridgeshire Local Plans.</p> <p>The modifications reflect the joint approach to 5 year housing land supply with Cambridge City Council.</p>	Policy 3 – Spatial Strategy for the Location of Residential Development
Indicator M2	Amend indicator relating to dwellings completed by settlement category to refer to the whole Greater Cambridge development sequence, and add data source. Explain there is no target, trigger and action as this is a contextual indicator.	<p>Contextual indicator, to provide information on the implementation of the development strategy against the development sequence, to inform the local plan review.</p> <p>Addition of data source.</p> <p>The modifications proposed ensure that the indicator, target and trigger are consistent (where possible) across both the Cambridge and South Cambridgeshire Local Plans.</p>	Policy 3 – Spatial Strategy for the Location of Residential Development
Indicator M2a	Add indicator regarding affordable housing completions, replacing indicator M25	Moved from M25. This indicator is not directly related to monitoring Policy H/9 and better relates to Policy S/5: Provision of New Jobs and Homes, which includes specific requirements for the total number of dwellings, including affordable housing. Annual collection of data is important for monitoring purposes and to create an evidence base to inform a review of the Local Plan. This indicator therefore does not include specific triggers and actions.	Policy 3 – Spatial Strategy for the Location of Residential Development

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		The modifications proposed ensure that the indicator is consistent (where possible) across both the Cambridge and South Cambridgeshire Local Plans.	
Indicators M3 and M4	Add data source to indicator related to monitoring development on previously developed land. Explain there is no target, trigger and action as this is a contextual indicator.	Contextual indicators, to provide information on the implementation of the development strategy and the use of previously developed land. Addition of data source.	n/a
Indicator M5	Delete indicator related to monitoring public transport accessibility of new residential development to services and facilities.	The data necessary for this indicator is no longer easily available. The development strategy directs new developments to the most sustainable locations, and public transport accessibility has been considered in determining the settlement category for each village in the district. Indicator M2 will monitor whether new development is being delivered in accordance with the development strategy.	n/a
Indicator M6	Add target, data source, trigger and actions to indicator related to monitoring number of new jobs created and employment land supply.	Addition of target, data source, trigger and actions to make the monitoring indicator SMART. The modifications proposed ensure that the indicator, target, and trigger are consistent (where possible) across both the Cambridge and South Cambridgeshire Local Plans. Paragraph 2.36 references the outcome of the Employment Land Review 2012, which indicates a net need for 143,000m2 floorspace or 43ha. of land in B uses classes to accommodate the anticipated element of jobs growth in 'B' uses. Monitoring indicates a flexibly supply of land above this level.	Policy 2 – Spatial Strategy for the Location of Employment Development

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		The ONS Jobs Density data is based on an annual survey of a sample of the population, and therefore the figures fluctuate annually. The trigger is therefore based on considering the trend over a rolling five year period so that the annual fluctuations are less pronounced.	
Indicator M7	Add targets, data sources, triggers and actions to indicator related to monitoring strategic site allocations.	<p>Addition of targets, data sources, triggers and actions to make the monitoring indicator SMART.</p> <p>The modifications proposed ensure that the indicators, targets, and triggers are consistent (where possible) across both the Cambridge and South Cambridgeshire Local Plans.</p> <p>The delivery of sites will be reviewed annually against the published housing trajectories. Therefore whilst specific figures are not included in the schedule, the indicator is SMART in monitoring against the figures in the last published housing trajectory. This will ensure SMART and meaningful indicators that remain relevant during the course of the plan period.</p> <p>The production of the Cambridge Northern Fringe Area Action Plan will be tested against the agreed Local Development Scheme.</p>	<p>Policy 12 - Cambridge East</p> <p>Policy 14 – Cambridge Northern Fringe East and New Railway Station Area of Major Change</p> <p>Policy 19 – Land between Huntingdon Road and Histon Road Area of Major Change</p>
Indicators M8 and M9	Combined these two indicators into a single indicator to monitor renewable energy capacity	These indicators are not directly related to the specific requirements of policies in the Local Plan; however annual collection of data is important for monitoring purposes and to	n/a

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	Add target and data source.	create an evidence base to inform a review of the Local Plan. These indicators therefore do not include specific triggers and actions.	
Indicator M10	Add target, data source, trigger and actions to indicator related to monitoring the use of onsite renewable and low carbon energy technologies in new developments.	Addition of target, data source, trigger and actions to make the monitoring indicator SMART. A notional trigger is included to provide a benchmark for monitoring although it is not included in the policy.	n/a
Indicators M11 and M12	<p>Delete indicator M11 related to monitoring development completed on flood plains and in flood risk areas.</p> <p>Split indicator M12 related to monitoring planning permissions granted where the Environment Agency initially objected into two separate indicators (M11a and M12), and add targets, data sources, triggers and actions.</p>	<p>Indicators M11 and M12 are both related to monitoring developments and their risk of flooding. It is not necessary to include two very similar indicators for one policy.</p> <p>The Local Plan includes separate policies relating to Water Quality and Flood Risk, and it is therefore more appropriate to have a separate indicator for each policy.</p> <p>Addition of targets, data sources, triggers and actions to make each monitoring indicator SMART.</p> <p>The modifications proposed ensure that the indicators, targets, and triggers are consistent (where possible) across both the Cambridge and South Cambridgeshire Local Plans.</p>	<p>Policy 31 – Integrated Water Management and the Water Cycle</p> <p>Policy 32 – Flood Risk</p>
Indicator M13	Amend the indicator to reflect the proposed modifications to Policy CC/4: Sustainable Design and Construction, and add target, data source, trigger and actions to indicator related to monitoring water consumption of new housing	<p>Addition of target, data source, trigger and actions to make the monitoring indicator SMART.</p> <p>A notional trigger is included to provide a benchmark for monitoring although it is not included in the policy.</p>	Policy 27 – Carbon Reduction, Community Energy Networks,

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	developments.	The modifications proposed ensure that the indicator, target, and trigger are consistent (where possible) across both the Cambridge and South Cambridgeshire Local Plans.	Sustainable Design and Construction, and Water Use
Indicator M14	Add target, data source, trigger and actions to indicator related to monitoring water consumption of new non-residential developments.	<p>Addition of target, data source, trigger and actions to make the monitoring indicator SMART.</p> <p>A notional trigger is included to provide a benchmark for monitoring although it is not included in the policy.</p> <p>The modifications proposed ensure that the indicator, target, and trigger are consistent (where possible) across both the Cambridge and South Cambridgeshire Local Plans.</p> <p>Policy CC/4: Sustainable Design and Construction applies to all non-residential developments, however, it is unlikely to be appropriate to require the policy on small extensions and changes of use although this is not specifically stated in the policy or its supporting text. A methodology for monitoring non-residential developments to determine whether they have met the requirements of the policy will need to be developed, and will be outlined in the Annual Monitoring Report alongside the data.</p>	Policy 27 – Carbon Reduction, Community Energy Networks, Sustainable Design and Construction, and Water Use
Indicator M15	Delete indicator related to assessing new housing developments against the Building for Life standard.	Policy HQ/1: Design Principles does not include any specific requirements relating to assessing new housing developments against the Building for Life standard, and therefore unable to make the indicator SMART by setting targets, triggers and actions.	n/a

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		The design quality of proposed new developments will be considered and appraised through other processes, including urban design officer comments on planning applications and through the use of the Council's Design Enabling Panel.	
Indicator M16	Add target, data source, trigger and action to indicator related to monitoring the affects of new development on internationally or nationally important nature conservation area(s).	<p>Addition of target, data source, trigger and action to make the monitoring indicator SMART.</p> <p>The modifications proposed ensure that the indicator, target, and trigger are consistent (where possible) across both the Cambridge and South Cambridgeshire Local Plans.</p>	Policy 70 – Protection of Priority Species and Habitats
Indicator M17	Add target, data sources, trigger and action to indicator related to monitoring the amount of inappropriate development permitted in the Green Belt.	<p>Addition of target, data sources, trigger and action to make the monitoring indicator SMART.</p> <p>The modifications proposed ensure that the indicator, target, and trigger are consistent (where possible) across both the Cambridge and South Cambridgeshire Local Plans.</p>	Policy 4 – The Cambridge Green Belt
Indicator M18	Split indicator related to monitoring the amount of development completed within a Local Green Space and within or adjacent to a Protected Village Amenity Area into two separate indicators (M18 and M18a), and add targets, data sources, triggers and actions.	<p>The Local Plan includes separate policies relating to Local Green Spaces and Protected Village Amenity Areas, and it is therefore more appropriate to have a separate indicator for each policy.</p> <p>Addition of targets, data sources, triggers and actions to make each monitoring indicator SMART.</p>	n/a
Indicator M19	Add target, data sources, trigger and action to indicator related to monitoring amount of development completed	Addition of target, data sources, trigger and action to make the monitoring indicator SMART.	n/a

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	adjacent to an Important Countryside Frontage.		
Indicator M20	Add target, data source, trigger and actions to indicator related to monitoring change in areas of biodiversity importance.	<p>Addition of target, data source, trigger and actions to make the monitoring indicator SMART.</p> <p>The modifications proposed ensure that the indicator, target, and trigger are consistent (where possible) across both the Cambridge and South Cambridgeshire Local Plans.</p>	Policy 69 – Protection of Biodiversity and Geodiversity
Indicators M21 and M22	<p>Add targets, data source, triggers and actions to indicator M21 related to monitoring the average net density of housing developments.</p> <p>Delete indicator M22 related to monitoring new housing developments by density.</p>	<p>Indicators M21 and M22 are both related to monitoring the density of new housing developments. It is not necessary to include two very similar indicators for one policy.</p> <p>Addition of targets, data source, triggers and actions to make the monitoring indicator SMART.</p>	n/a
Indicator M23	Add data source to indicator related to monitoring number of bedrooms in new homes, and clarify that it is a contextual indicator	<p>This indicator is not directly related to the specific requirements of the Policy H/8: Housing Mix, which includes specific requirements for the number of bedrooms in new market homes on developments of 10 or more dwellings specifically and is covered by M24. However, annual collection of data across all housing developments is also important for monitoring purposes and to create an evidence base to inform a review of the Local Plan. This indicator therefore does not include specific triggers and actions.</p> <p>The modifications proposed ensure that the indicator is consistent (where possible) across both the Cambridge and South Cambridgeshire Local Plans.</p>	Policy 45 – Affordable Housing and Dwelling Mix

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Indicator M24	Add target, data source, trigger and actions to indicator related to monitoring number of bedrooms in market homes on developments of 10 or more dwellings.	Addition of target, data source, trigger and actions to make the monitoring indicator SMART.	n/a
Indicator M25	<p>Add target and data source to indicator related to monitoring affordable homes completed.</p> <p>Move indicator to be new M2a forming part of set of indicators monitoring policies in Chapter 2: Spatial Strategy, rather than part of the set of indicators monitoring policies in Chapter 7: Delivering High Quality Homes.</p>	<p>This indicator is not directly related to monitoring Policy H/9 and better relates to Policy S/5: Provision of New Jobs and Homes, which includes specific requirements for the total number of dwellings, including affordable housing. Annual collection of data is important for monitoring purposes and to create an evidence base to inform a review of the Local Plan. This indicator therefore does not include specific triggers and actions.</p> <p>The modifications proposed ensure that the indicator is consistent (where possible) across both the Cambridge and South Cambridgeshire Local Plans.</p> <p>Note: See also M32 which monitors affordable housing provision against Policy H/9.</p>	Policy 45 – Affordable Housing and Dwelling Mix
Indicator M26	Add target, data source trigger and actions to indicator related to monitoring affordable homes completed on rural exception sites to monitoring progress towards City Deal commitment to deliver an additional 1,000 homes on rural	As part of the City Deal agreement, the partners committed to the delivery of an additional 1,000 new homes on rural exception sites in addition to the acceleration of delivery of the Greater Cambridge housing requirement. Proposed modifications to the South Cambridgeshire Local Plan in relation to the City Deal commitment and the methodology to	n/a

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	exception sites.	<p>be used to monitor the commitment were submitted to the Inspectors in November 2016¹.</p> <p>Inclusion of target, data source, trigger and actions to make this new element of the monitoring indicator SMART. The date used for the trigger is the end of the monitoring year (i.e. 31 March) in which it is anticipated that there will be a surplus in terms of delivery against the housing requirement for Greater Cambridge. This is based on anticipated housing delivery as set out in the Greater Cambridge housing trajectory, published in the South Cambridgeshire Annual Monitoring Report 2015-2016².</p>	
Indicator M27	Add targets, data source, trigger and actions to indicator related to monitoring Gypsy & Traveller pitches and Travelling Showpeople plots completed.	<p>Addition of targets, data source, trigger and actions to make the monitoring indicator SMART.</p> <p>The modifications proposed ensure that the indicator, targets, and triggers are consistent (where possible) across both the Cambridge and South Cambridgeshire Local Plans.</p>	Policy 49 – Provision for Gypsies and Travellers
Indicator M27a	New indicator	To monitor the needs of those that meet the planning definition of gypsies and travellers and those that do not meet the definition but can demonstrate a cultural need for caravan accommodation.	Policy 49 – Provision for Gypsies and Travellers
Indicator M28	Add target and data source to indicator related to monitoring number of caravans on unauthorised Gypsy & Traveller sites.	This indicator is not directly related to the specific requirements of policies in the Local Plan; however, annual collection of data is important for monitoring purposes. This indicator therefore	Policy 49 – Provision for Gypsies and

¹ Further Proposed Modifications to the South Cambridgeshire Local Plan (November 2016) (RD/FM/010), pages 10-11

² South Cambridgeshire Annual Monitoring Report 2015-2016 (published in December 2016) (RD/AD/480), figure 4.10, pages 45-54

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		<p>does not include specific triggers and actions.</p> <p>The modifications proposed ensure that the indicator, target, and triggers are consistent (where possible) across both the Cambridge and South Cambridgeshire Local Plans.</p>	Travellers
Indicator M29	Amend the indicator to reflect the proposed modifications to Policy H/1: Allocations for Residential Development at Villages, and add targets, data sources, triggers and actions to indicator related to monitoring residential allocations at villages.	<p>Addition of targets, data sources, triggers and actions to make the monitoring indicator SMART.</p> <p>Delivery will be monitored against the annually published housing trajectory. Therefore whilst specific figures are not included in the schedule, the indicator is SMART in monitoring against the figures in the last published housing trajectory. This will ensure SMART and meaningful indicators that remain relevant during the course of the plan period.</p> <p>Policies H/4: Fen Drayton Former Land Settlement Association Estate and Policy E/8: Mixed Use Development in Histon & Impington Station Area set out special policies for specific sites but do not set specific requirements to enable triggers and actions to be set. However annual collection of data is important for monitoring purposes and to create an evidence base to inform a review of the Local Plan.</p>	n/a
Indicator M30	Add target, data source, trigger and action to indicator related to monitoring delivery of residential moorings at Chesterton Fen Road, Milton.	<p>Addition of target, data source, trigger and action to make the monitoring indicator SMART.</p> <p>The modifications proposed ensure that the indicator, target, and trigger are consistent (where possible) across both the Cambridge and South Cambridgeshire Local Plans.</p>	Policy 54 – Residential Moorings

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		There is currently no specific timetable for the delivery of these residential moorings. If no progress has been made towards their delivery by five years before the end of the plan period, it is unlikely that the scheme could be delivered within the plan period. This has formed the basis of the notional trigger being set at 31 March 2026.	
Indicator M31	Amend the indicator to reflect the proposed modifications to Policy H/8: Housing Mix, and add target, data sources, trigger and actions to indicator related to monitoring homes completed to the accessible and adaptable dwellings standard.	Addition of target, data sources, trigger and actions to make the monitoring indicator SMART.	n/a
Indicator M32	Add target, data source, trigger and actions to indicator related to monitoring affordable dwellings permitted as a percentage of all dwellings permitted on developments meeting the threshold set out in the policy.	<p>Addition of target, data source, trigger and actions to make each monitoring indicator SMART.</p> <p>The modifications proposed ensure that the indicator, target, and trigger are consistent (where possible) across both the Cambridge and South Cambridgeshire Local Plans.</p>	Policy 45 – Affordable Housing and Dwelling Mix
Indicators M33 and M34	Combine with M6	The modifications proposed ensure that the indicator is consistent (where possible) across both the Cambridge and South Cambridgeshire Local Plans.	Policy 2 – Spatial Strategy for Location of Employment Development
Indicators M35	Add target, data source, trigger and	Indicators M35 and M36 are both related to monitoring	Policy 41 –

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	actions to indicator M35 related to monitoring employment land lost to non-employment uses.	<p>employment land lost, with indicator M36 specifically focussing on employment land lost to residential uses.</p> <p>The modifications proposed ensure that the indicator is consistent (where possible) across both the Cambridge and South Cambridgeshire Local Plans.</p> <p>The trigger for M35 is based on historic data that shows that annually between 2002 and 2016, for the majority of years less than 5 ha of employment land has been lost to non-employment uses³. In these years, this loss of employment land tends to be the result of the redevelopment of the site for housing development, as allocated in the Local Development Framework (or Local Plan).</p>	Protection of Business Space
Indicator M37	Add target and data source to indicator related to monitoring retail development.	<p>This indicator is not directly related to the specific requirements of policies in the Local Plan; however annual collection of data is important for monitoring purposes and to create an evidence base to inform a review of the Local Plan. This indicator therefore does not include specific triggers and actions.</p> <p>The modifications proposed ensure that the indicator is consistent (where possible) across both the Cambridge and South Cambridgeshire Local Plans.</p>	Policy 6 – Hierarchy of Centres and Retail Capacity
Indicator M38	Amend the indicator to reflect the proposed modifications to include Policy E/1B: Land South of Cambridge	Addition of targets, data sources, triggers and actions to make the monitoring indicator SMART.	n/a

³ South Cambridgeshire Annual Monitoring Report 2015-2016 (published in December 2016) (RD/AD/480), figure 4.49 and 4.50, page 99

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	Biomedical Campus, and add targets, data sources, triggers and actions to indicator related to monitoring employment allocations.	<p>There is no specific timetable for the delivery of these employment allocations. If no progress has been made towards their delivery by five years before the end of the plan period, it is unlikely that the scheme could be delivered within the plan period. This has formed the basis of the notional trigger being set at 31 March 2026.</p> <p>Policies E/1: New Employment Provision near Cambridge – Cambridge Science Park, E/5: Papworth Hospital, E/8: Mixed-Use Development in Histon & Impington Station Area, and H/3: Papworth Everard West Central set out special policies for specific sites but do not set specific requirements to enable triggers and actions to be set. However annual collection of data is important for monitoring purposes and to create an evidence base to inform a review of the Local Plan.</p> <p>Policies E/7: Fulbourn and Ida Darwin Hospitals, H/1a: Dales Manor Business Park, Sawston, H/1f: Green End Industrial Estate, Gamlingay, and H/2: Bayer CropScience Site, Hauxton, allocate land for housing led mixed use developments. Indicator M29 sets triggers and actions for these sites based on the delivery of the residential uses.</p>	
Indicator M39	Add target and data source to indicator related to monitoring provision of open space allocations.	There is currently no known timetable for the delivery of these open space allocations. If no progress has been made towards their delivery by five years before the end of the plan period, it is unlikely that the scheme could be delivered within the plan period. This has formed the basis of the notional trigger being set at 31 March 2026.	n/a

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Indicator M40	Delete the elements of this indicator related to monitoring Policy SC/3: Protection of Village Services and Facilities, and add target, data sources, trigger and action related to monitoring Policy SC/9: Protection of Existing Recreation Areas, Allotments and Community Orchards.	<p>Addition of target, data sources, trigger and action to make the monitoring indicator related to Policy SC/9: Protection of Existing Recreation Areas, Allotments and Community Orchards SMART.</p> <p>The modifications proposed ensure that the indicator, target, and trigger are consistent (where possible) across both the Cambridge and South Cambridgeshire Local Plans.</p> <p>From monitoring data collected on planning permissions granted or appeals allowed resulting in the gain or loss of non-residential uses it is not possible to monitor Policy SC/3: Protection of Village Services and Facilities, therefore unable to make this element of the indicator SMART by setting targets, triggers and actions.</p>	Policy 67 – Protection of Open Space
Indicator M41	Add target and data sources to indicator related to monitoring provision of open space, outdoor recreation and children's play space in new developments.	<p>Although Policies SC/7: Outdoor Play Space, Informal Open Space and New Developments and SC/8: Open Space Standards set specific requirements for the provision of open space on site in new housing developments, negotiations are undertaken to determine the types of space to be provided on site, needs of the area, existing provision and any identified deficiencies in supply. It is therefore not appropriate to set a trigger and actions for this indicator; however annual collection of data is important for monitoring purposes and to create an evidence base to inform a review of the Local Plan.</p> <p>The modifications proposed ensure that the indicator, target, and trigger are consistent (where possible) across both the</p>	Policy 68 – Open Space and Recreation Provision through New Development

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		Cambridge and South Cambridgeshire Local Plans.	
Indicator M42	Add target and data sources to indicator related to monitoring investment secured for infrastructure and community facilities through developer contributions.	<p>Policy TI/8: Infrastructure and New Developments does not set specific requirements, and therefore it is not appropriate to set a trigger and actions for this indicator. However annual collection of data is important for monitoring purposes and to create an evidence base to inform a review of the Local Plan.</p> <p>The modifications proposed ensure that the indicator, target, and trigger are consistent (where possible) across both the Cambridge and South Cambridgeshire Local Plans.</p>	Policy 85 – Infrastructure Delivery, Planning Obligations and the Community Infrastructure Levy